2025 – 2029 Fire & Emergency Medical Services Funding Briefing

Presented to the Lebanon City Council
March 2023





2023 Fire Funding Timeline

Feb. 22 Proposed Fire Levy presented to City Council

Feb – Mar Council Workshops to discuss Fire Funding

Mar 28 Public Presentation / Discussion on Fire Funding

Nov 7 General Election

Current 9 mil Fire Levy expires end of 2024



KEY GOALS FOR FIRE / EMS FUNDING

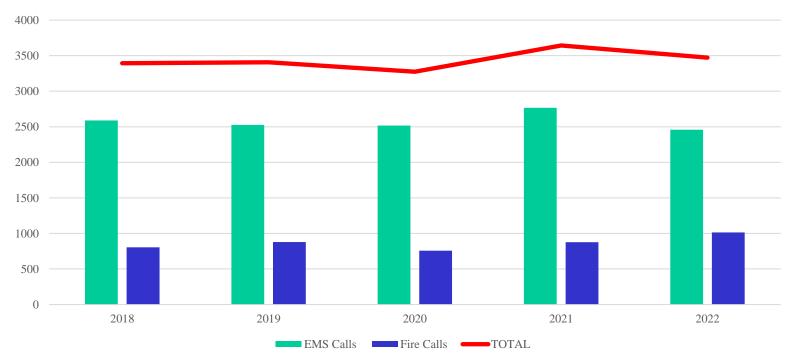
- 1. Support adequate full-time staffing levels transition away from part-time
- 2. Maintain adequate response times and strong service levels
- 3. Improve personnel recruiting & retention
- 4. Maintain adequate Fire Fund cash reserves (Approx. 25% 30% of annual operating expenses)



Calls for Service History

	<u>2017</u>	2018	2019	2020	2021	2022
EMS Calls	2552	2604	2488	2391	2716	2459
Fire Calls	734	792	926	890	927	1013
TOTAL	3286	3396	3414	3281	3643	3472

Fire / EMS Calls





Costs Associated with Fire Fighter / EMT Staff (12 Person Shift)

1 Part-Time Fire Fighter / EMT Position:

Personnel Costs (Wages, Benefits, etc.) \$50,700

Turnout Gear \$4,300

1 Full-Time Fire Fighter / EMT Position:

Personnel Costs \$97,000

Turnout Gear \$5,600

Uniforms \$2,700

Current Staffing Levels Per Shift:

4 Part-time Firefighter / EMT (If Available)

8 Full-time Firefighter / EMT



Part-Time Staffing Challenges

- Since 2018 we have hired 45 different part-time personnel only 13 are still on the part-time list
- Of the 32 that have left, the average tenure was 15 months
- Part-time staffing challenges can lead to closure of Station 42
- It costs approximately \$5,000 to outfit a new employee
- This is a regional issue that all fire departments are facing





Annual Operational Expense Overview (2023 Operating Budget)

Personnel Expenses:

Wages / Worker's Comp, Medical, PERS: \$3,850,000

<u>Training:</u> \$50,500

Contractual Services:

Vehicle & Equip. Operation, Repair, Maintenance: \$196,575

EMS Billing Fees / Support: \$44,000

Facility Maintenance / Insurance: \$61,000

Auditors Fees: \$50,000

Medical Consulting & Supplies \$59,500

Other Misc. \$360,000

TOTAL \$771,075

Materials & Supplies (Uniforms, Minor Tools, Equipment): \$69,500

Radios, Turnout Gear, Tools, Major Repairs: \$175,000

Debt Service, Administrative Recovery, Etc.: \$976,625

Total Operating Budget: \$5,892,700



Option: 11.0 Mil 5-year Levy:

Costs the owner of a \$200,000 home an additional \$250 per year

Pros:

Supports hiring 10 new full-time staff: 12 full-time / 2 part-time per shift

Cons:

20% cash reserve level (marginally acceptable)



Option: 0.5% income tax increase (90% directed to Fire Fund), 0.5% income tax credit payment maintained, Fire Levy reduced by 3 mill:

Pros:

Supports hiring 10 new full-time staff: 12 full-time / 2 part-time per shift Supports Fire Fund cash reserve goals

Directs portion of tax burden for Fire Operations onto non-residents (income tax vs. property tax)

Lessens tax burden on fixed-income / retired residents

1.5% income tax considered below average for Southwest Ohio

Cons:

Multi-faceted approach can be difficult to communicate & understand



Income Tax Rates in Surrounding Communities

City	Rate (%)	Credit (%)	
Oakwood	2.50	0.9	
Centerville	2.25	Full	
Miamisburg	2.25	Full	
Xenia	2.25	1.5	
Hamilton	2.00	Full	
Monroe	2.00	Full	
Franklin	2.00	Full	
Middletown	2.00	Full	
Oxford	2.00	Full	
Carlisle	1.50	Full	
Fairfield	1.50	Full	
Wilmington	1.50	Full	
Springboro	1.50	1.0	Ananga a Inaama Tan
Blue Ash	1.25	Full	Average Income Tax
Mason	1.12	Full	<i>Rate is 1.66%</i>
Milford	1.00	None	
South Lebanon	1.00	0.5	
Lebanon	1.00	0.5	
Loveland	1.00	Full	



Income Tax Revenue Breakdown

2022: Total of \$12.60 Million collected

15% is from Business net profits 20% is from Individual filed returns 65% is from employer withholdings

Of the income taxes collected from Individual Filed Returns:

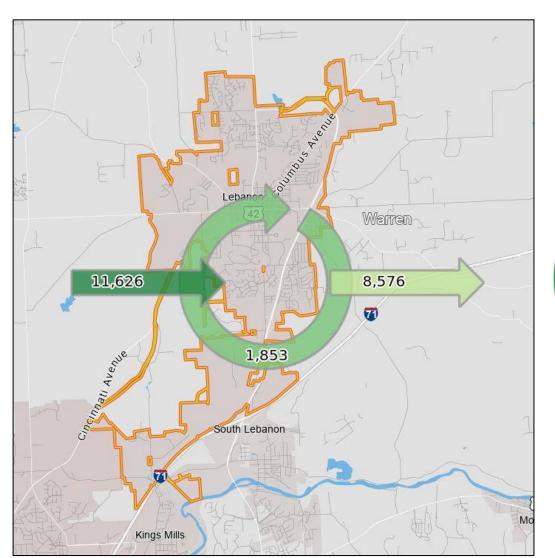
10% is from individuals living and working in Lebanon
11% is from individuals living in Lebanon & receiving work city credit
6% is from nonresident filed returns

Of the Withholdings collected: 65% is from non-residents

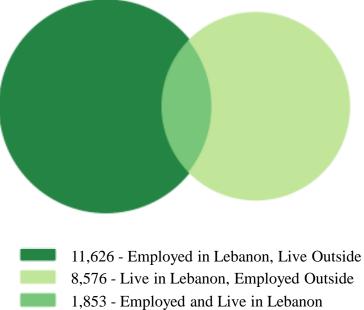
Based on 2020 Census: 16% of Lebanon's population is 65 years or older (approx. % of those on fixed income)



Workforce Analysis



Inflow/Outflow Job Counts in 2019





Current Taxes Paid (Income and Fire Levy Property Tax Combined)

Works Inside the City:

For \$200,000 home value where owner earns \$50,000: \$1,020

For \$200,000 home value where owner earns \$75,000: \$1,270

For \$300,000 home value where owner earns \$100,000: \$1,780

Works Outside the City (Assume paying 1.5% to other jurisdiction):

For \$200,000 home value where owner earns \$50,000: \$1,520

For \$200,000 home value where owner earns \$75,000: \$2,020

For \$300,000 home value where owner earns \$100,000: \$2,780



Property Tax Increase Option Cost Analysis:

For \$200,000 home value where owner earns \$50,000 working inside the City:

11 Mil Replacement Levy Cost: \$770 (Fire levy property tax)

1.0% Income Tax Cost: \$500

Total Annual Tax: \$1,270

For \$200,000 home value where owner earns \$75,000 working inside the City:

11 Mil Replacement Levy Cost: \$770

1.0% Income Tax Cost: \$750

Total Annual Tax: \$1,520

For \$300,000 home value where owner earns \$100,000 working inside the City:

11 Mil Replacement Levy Cost: \$1,155

1.0% Income Tax Cost: \$1,000

Total Annual Tax: \$2,155



Property Tax Increase Cost Analysis:

For \$200,000 home value where owner earns \$50,000 working outside the City:

11 Mil Replacement Levy Cost: \$770 (Fire levy property tax)

1.5% Income Tax Cost: \$750 (1.5% average for Southwest Ohio)

.0.5% Credit Payment to Lebanon: \$250

Total Annual Tax: \$1,770

For \$200,000 home value where owner earns \$75,000 working outside the City:

11 Mil Replacement Levy Cost: \$770 (Fire levy property tax)

1.5% Income Tax Cost: \$1,125 (1.5% average for Southwest Ohio)

.0.5% Credit Payment to Lebanon: \$375

Total Annual Tax: \$2,270

For \$300,000 home value where owner earns \$100,000 working outside the City:

11 Mil Replacement Levy Cost: \$1,155 (Fire levy property tax)

1.5% Income Tax Cost: \$1,500 (1.5% average for Southwest Ohio)

.0.5% Credit Payment to Lebanon: \$500

Total Annual Tax: \$3,155

Fire Levy Options Summary



Income Tax Option Cost Analysis:

For \$200,000 home value where owner earns \$50,000 working inside the City:

3 Mil Fire Levy Reduction w/ 1.5% Income Tax Rate:

Reduced Fire Levy Cost: \$325 (approx.)

1.5% Income Tax Cost: \$750

Total Annual Tax: \$1,075

For \$200,000 home value where owner earns \$75,000 working inside the City:

3 Mil Fire Levy Reduction w/ 1.5% Income Tax Rate:

Reduced Fire Levy Cost: \$325 (approx)

1.5% Income Tax Cost: \$1,125

Total Annual Tax: \$1,450

For \$300,000 home value where owner earns \$100,000 working **inside** the City:

3 Mil Fire Levy Reduction w/ 1.5% Income Tax Rate:

Reduced Fire Levy Cost: \$500 (approx)

1.5% Income Tax Cost: \$1,500

Total Annual Tax: \$2,000

Fire Levy Options Summary

Income Tax Options Cost Analysis:

For \$200,000 home value where owner earns \$50,000 working Outside the City:

3 Mil Fire Levy Reduction w/ 1.5% Income Tax Rate and 0.5% Credit Payment:

Reduced Fire Levy Cost: \$325 (approx.)

1.5% Income Tax Cost: \$750

0.5% Credit Payment \$250

Total Annual Tax: \$1,325

For \$200,000 home value where owner earns \$75,000 working Outside the City:

3 Mil Fire Levy Reduction w/ 1.5% Income Tax Rate and 0.5% Credit Payment:

Reduced Fire Levy Cost: \$325 (approx.)

1.5% Income Tax Cost: \$1,125

0.5% Credit Payment \$375

Total Annual Tax: \$1,825

For \$300,000 home value where owner earns \$100,000 working Outside the City:

3 Mil Fire Levy Reduction w/ 1.5% Income Tax Rate and 0.5% Credit Payment:

Reduced Fire Levy Cost: \$500 (approx.)

1.5% Income Tax Cost: \$1,500

0.5% Credit Payment \$500

Total Annual Tax: \$2,500



Combined Income and Property Tax Projections

		CURRENT 1% Tax and 9 Mil Fire Levy		1% Tax & 11 Mill Fire Levy			1.5% Tax, .50% Credit and 3 Mil Fire Levy Rolback				
Home Value	Annual Gross Income	Resident Lives and Works in Lebanon	Resident Works Outside Lebanon and Pays 1.50%	Resident Lives and Works in Lebanon	Estimated Annual Increase / (Decrease)	Resident Works Outside Lebanon and Pays 1.50%	Estimated Annual Increase / (Decrease)	Resident Lives and Works in Lebanon	Estimated Annual Increase / (Decrease)	Resident Works Outside Lebanon and Pays 1.50%	Estimated Annual Increase / (Decrease)
\$ 200,000	\$ 50,000	\$1,020	\$1,520	\$1,270	\$250	\$1,770	\$250	\$1,075	\$55	\$1,325	(\$195)
\$ 200,000	\$ 75,000	\$1,270	\$2,020	\$1,520	\$250	\$2,270	\$250	\$1,450	\$180	\$1,825	(\$195)
\$ 300,000	\$ 100,000	\$1,780	\$2,780	\$2,155	\$375	\$3,155	\$375	\$2,000	\$220	\$2,500	(\$280)
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Fire Levy Property Tax model increases total taxes by:

Amounts to approx. \$20 - \$30 per month increase

Fixed Income: For \$200k home, *increases* taxes by \$250/yr. (+\$20/month)

Income Tax model (w/ property tax reduction) changes total taxes by:

For Residents working in Lebanon: <u>Approx. \$5 - \$18 per month increase</u>

For Residents working outside Lebanon: <u>Approx. \$16 - \$23 per month decrease</u>

Fixed Income: For \$200k home, <u>decreases</u> taxes by <u>\$170/yr.</u> (-\$14/month)

Income tax model creates lower tax burden on residents compared to property tax model by shifting Fire Operations funding onto individuals who do not live in the City, but work in the City and therefore pay the income tax

